

## **Exhibit M Applicant's Financial Capability**

### **Boardman to Hemingway Transmission Line Project**



*1221 West Idaho Street  
Boise, Idaho 83702*

Mark Stokes, Project Leader  
(208) 388-2483  
[mstokes@idahopower.com](mailto:mstokes@idahopower.com)

Zach Funkhouser, Permitting  
(208) 388-5375  
[zfunkhouser@idahopower.com](mailto:zfunkhouser@idahopower.com)

*Amended Preliminary Application for Site Certificate*

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## **ACRONYMS AND ABBREVIATIONS**

Amended Project Order	First Amended Project Order, Regarding Statutes, Administrative Rules and Other Requirements Applicable to the Proposed Boardman to Hemingway Transmission Line (December 22, 2014)
EFSC or Council	Energy Facility Siting Council
IPC	Idaho Power Company
IPUC	Idaho Public Utilities Commission
OAR	Oregon Administrative Rules
OPUC	Public Utility Commission of Oregon
Project	Boardman to Hemingway Transmission Line Project

# 1 Exhibit M

## 2 Applicant's Financial Capability

### 3 1.0 INTRODUCTION

4 Exhibit M provides evidence demonstrating Idaho Power Company (IPC) has the financial  
5 capability to obtain a bond or letter of credit in an amount sufficient to restore the Boardman to  
6 Hemingway Transmission Line Project (Project) site to a useful, non-hazardous condition.

### 7 2.0 APPLICABLE RULES AND AMENDED PROJECT ORDER

#### 8 PROVISIONS

#### 9 2.1 General Standards for Siting Facilities

10 The Financial Assurance Standard at Oregon Administrative Rules (OAR) 345-022-0050(2)<sup>1</sup>  
11 requires that, to issue a site certificate, the Energy Facility Siting Council (EFSC or Council)  
12 must find:

13 *The applicant has a reasonable likelihood of obtaining a bond or letter of credit in a form*  
14 *and amount satisfactory to the Council to restore the site to a useful, non-hazardous*  
15 *condition.*

#### 16 2.2 Site Certificate Application Requirements

17 OAR 345-021-0010(1)(m) provides that Exhibit M must include the following information  
18 regarding IPC's financial capability:

19 *(A) An opinion or opinions from legal counsel stating that, to counsel's best knowledge,*  
20 *the applicant has the legal authority to construct and operate the facility without violating*  
21 *its bond indenture provisions, articles of incorporation, common stock covenants, or*  
22 *similar agreements.*

23 *(B) The type and amount of the applicant's proposed bond or letter of credit to meet the*  
24 *requirements of OAR 345-022-0050.*

25 *(C) Evidence that the applicant has a reasonable likelihood of obtaining the proposed*  
26 *bond or letter of credit in the amount proposed in paragraph (B), before beginning*  
27 *construction of the facility.*

#### 28 2.3 Amended Project Order Provisions

29 The Amended Project Order states that all paragraphs of OAR 345-021-0010(1)(m) apply.  
30 Additionally, the Amended Project Order includes the following discussion:

31 *To find that the proposed transmission line satisfies the Financial Assurance Standard*  
32 *(OAR 345-022-0050(2)), the Council must find that the applicant has a reasonable*  
33 *likelihood of obtaining a bond or letter of credit in a form and amount satisfactory to the*  
34 *Council to restore the site to a useful, non-hazardous condition. The application shall*  
35 *include the type and amount of the applicant's proposed bond or letter of credit to satisfy*  
36 *the requirements of OAR 345-022-0050.*

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<sup>1</sup> OAR 345-022-0050(1) relates to retirement of the Project and is addressed in Exhibit W.

1        *The applicant shall propose a bond or letter of credit in a form and amount adequate to*  
2        *restore the site to a useful, non-hazardous condition in the event construction of the*  
3        *transmission line is not completed or if the transmission line were to be retired.*  
4        *Recognizing that the permanence of the transmission line can be less certain as*  
5        *circumstances change and technology evolves over time, the applicant should submit a*  
6        *proposal that recognizes the increased risks associated with changing circumstances*  
7        *and/or an aging facility, and proposes a bonding mechanism commensurate with that*  
8        *risk.*

9        *The application should include a proposed a [sic] mechanism by which the certificate*  
10       *holder can keep the Council apprised of the condition of the transmission line, evolving*  
11       *transmission technology, and the line's performance in the context of the larger*  
12       *northwest power grid; an age at which a bond would become warranted to provide*  
13       *adequate restoration assurance in the event the transmission line were to be retired or*  
14       *decommissioned; and the amount, or graduated amount, of that bond.*

15 (Amended Project Order, Section III(m)).

## 16 **3.0 ANALYSIS**

### 17 **3.1 Opinion of Legal Counsel**

18 OAR 345-021-0010(1)(m)(A): An opinion or opinions from legal counsel stating that, to the  
19 counsel's best knowledge, the applicant has the legal authority to construct and operate the  
20 facility without violating its bond indenture provisions, articles of incorporation, common stock  
21 covenants, or similar agreements.

22 Attachment M-1 to Exhibit M is an opinion from IPC's legal counsel, Brian Buckham, stating  
23 that, to counsel's best knowledge, IPC has the legal authority to construct and operate the  
24 Project without violating its bond indenture provisions, as supplemented; articles of  
25 incorporation; bylaws (which together with the articles of incorporation contain all applicable  
26 covenants pertaining to common stock); credit agreement; or similar agreements.

### 27 **3.2 Proposed Type and Amount of Bond or Comparable Security**

28 OAR 345-021-0010(1)(m)(B): The type and amount of the applicant's proposed bond or letter  
29 of credit to satisfy the requirements of OAR 345-022-0050.

#### 30 **3.2.1 Factors Supporting Idaho Power's Financial Assurance Proposal**

31 Due to the high demand for transmission services, the high cost of building new transmission  
32 lines, and the intrinsic value of transmission rights-of-way, IPC designs, constructs, and  
33 operates its transmission lines and stations with the objective that the facility will be in service  
34 indefinitely (see Exhibit W, Section 3.1). IPC has never retired any high-voltage transmission  
35 line facilities. Industry-wide, transmission line retirements are extremely rare, occurring only  
36 when a line is re-routed. In the unlikely event the Project would need to be retired, IPC has the  
37 financial capability to cover the costs of the same. Notwithstanding this information, IPC  
38 acknowledges that there is a minor risk the Project could be abandoned or retired during the  
39 construction phase and that after the Project is in service for 50 years, and increasingly  
40 thereafter, it becomes slightly more probable that an unforeseen disruptive event could occur  
41 that would result in the retirement of the Project. Accordingly, IPC proposes that it obtain and  
42 maintain a bond or letter of credit during the construction phase of the Project and after the

1 Project has been in service for 50 years. The amount of the bond or letter of credit would be set  
2 at a level that reasonably corresponds to the level of risk that the Project would be abandoned  
3 or retired.

4 IPC's proposed approach to satisfying the Financial Assurances Standard is informed by the  
5 following factors:

6 **There is virtually no risk that the Project will ever be retired.**

- 7 • 500-kV transmission lines, including the structures and rights-of-way, are designed,  
8 constructed, and operated to be in service in perpetuity. IPC has been unable to identify  
9 one instance of a 500-kV transmission line being taken out of service permanently.
- 10 • In this case, the purpose of the Project is to support a reliable local and regional electric  
11 delivery network interconnecting consumer load to new and existing generating  
12 resources. IPC's objective and intent for the Project are that it will be in service in  
13 perpetuity. As necessary, IPC will repair or replace the Project features to ensure that  
14 the line continues to provide safe and reliable electric service to IPC's customers.
- 15 • The Public Utility Commission of Oregon (OPUC) has acknowledged the need for the  
16 Project through IPC's Integrated Resource Plan. The Project is a part of the Western  
17 Electric Coordinating Council regional foundational transmission projects and is  
18 identified as one of seven nationally significant transmission projects by the federal  
19 Interagency Rapid Response Team for Transmission.
- 20 • Even in the highly unlikely event that IPC were to cease to exist, the Project would  
21 remain a valuable resource necessary to serve the region and would therefore remain in  
22 service under the ownership of another entity—most likely another utility.

23 **In the highly unlikely event that the Project were to be retired, there is virtually no risk**  
24 **that IPC would be without the financial ability to restore the site to a useful and non-**  
25 **hazardous condition.**

- 26 • IPC is a vertically integrated, regulated utility that operates a large fleet of assets,  
27 including generation, transmission, and distribution facilities. IPC has remained in  
28 business without interruption or default for nearly 100 years. IPC provides an essential  
29 service, and thus in the unlikely event of a bankruptcy-related event involving IPC, either  
30 IPC would recapitalize and continue operating or a third party would assume control of  
31 IPC's business and the Project.
- 32 • IPC is a rate-regulated utility under the jurisdiction of the Idaho Public Utilities  
33 Commission (IPUC) and the OPUC. Both the IPUC and OPUC are required to set rates  
34 that include the reasonable costs of providing service to its customers, plus a return on  
35 the property used to provide service. The rates set by both state commissions include  
36 the costs associated with retiring facilities that are taken out of service.
- 37 • The capability of IPC to successfully finance the construction of the Project is significant  
38 evidence of IPC's financial strength, including its financial capability to retire and remove  
39 the Project, if necessary.
- 40 • IPC has provided a letter from Wells Fargo Bank providing assurance that, if required,  
41 IPC will be able to secure a letter of credit in an amount sufficient to retire the Project  
42 and restore the site to a useful and non-hazardous condition (see Attachment M-2).

1 **The costs of maintaining a bond or letter of credit for the costs of decommissioning the**  
2 **Project would be substantial and would be borne by IPC's customers, many of whom are**  
3 **Oregon citizens.**

- 4 • As demonstrated in Exhibit W, IPC estimates that the costs to decommission the Project  
5 would be \$140,902,000 (see Exhibit W, Section 3.3). IPC estimates that the cost to  
6 maintain a bond or letter of credit sufficient to guarantee that amount would be  
7 approximately \$880,000 annually, based on current interest rates and market conditions.  
8 Any cost incurred by IPC to maintain such a bond would be built into the rates IPC's  
9 customers pay to light and heat their homes and businesses, and would be in addition to  
10 the decommissioning costs themselves that are normally built into utility rates.

11 **Notwithstanding the above factors, IPC acknowledges the following:**

- 12 • There is a minor risk the Project could be terminated after construction commences but  
13 prior to its placement in service. IPC estimates that construction will take place over a  
14 3-year period. During that 3-year period, IPC projects that it will construct the line in  
15 geographic segments. Decommissioning costs for the line will increase over time as  
16 additional segments are constructed.
- 17 • While transmission lines have potentially indefinite service lives, after the Project is in  
18 service for 50 years, and increasingly thereafter, it becomes slightly more probable that  
19 an unforeseen disruptive event could occur that would result in the decommissioning of  
20 the Project.

### 21 **3.2.2 Proposal for Financial Assurance**

22 IPC proposes that it obtain and maintain a bond or letter of credit during the construction phase  
23 of the Project and after the Project has been in service for 50 years. The amount of the financial  
24 assurance would be based on certain factors. Specifically, IPC would provide the following  
25 financial assurances:

- 26 1. During the construction phase, IPC will cause to be issued by one or more financial  
27 institutions a bond or letter of credit to remain in effect until the Project is placed in  
28 service. The amount of the bond or letter of credit will be increased on a quarterly basis  
29 to correspond with the progress of the Project at the beginning of each quarter,  
30 assuming a 3-year construction period comprising twelve quarterly periods. The amount  
31 of the bond or letter of credit at the beginning of any such quarterly period will be equal  
32 to the product of (a) IPC's estimate of the decommissioning costs for the Project as set  
33 forth in Exhibit W and (b) a fraction, the numerator of which is the number of quarters  
34 that have passed since commencement of construction, and the denominator of which  
35 shall be 12.0, provided that in all cases the number resulting from the calculation shall  
36 not exceed 1.0. For example, for the first quarter of the schedule, the bond or letter of  
37 credit will be maintained in an amount equal to one-twelfth (1/12) of the estimated  
38 decommissioning costs. At the end of the first year of construction—i.e., four quarters—  
39 the amount of the bond or letter of credit will be equal to four-twelfths (4/12) or 30  
40 percent of the estimated decommissioning costs.
- 41 2. Once the Project is placed in service, IPC's obligation to maintain a bond or letter of  
42 credit will terminate and need not be renewed until required under paragraph numbers 3  
43 and 4 below.
- 44 3. After the Project has been in service for 50 years, IPC will begin maintaining a bond or  
45 letter of credit in an amount that will increase on an annual basis for the next 50 years. In



1 year 51, the amount of the bond or letter of credit will be set at one-fiftieth (1/50) of the  
2 total estimated decommissioning costs. Each year, through the 100th year of service,  
3 the bond or letter of credit will be increased by one-fiftieth (1/50) of the estimated  
4 decommissioning costs. For instance, in year 75, the bond or letter of credit will be  
5 maintained in an amount equal to twenty-five fiftieths (25/50) or 50 percent of the  
6 estimated decommissioning costs. Once the bond or letter of credit is in an amount  
7 equal to 100 percent of decommissioning costs, it will remain at that level for the life of  
8 the Project.

- 9 4. On the fifth anniversary of the in-service date, and on each subsequent fifth anniversary  
10 thereafter, IPC will report to the Council on the following subjects: (a) the physical  
11 condition of the Project; (b) any evolving transmission or electrical technologies that  
12 could impact the continued viability of the Project; (c) the Project's performance in the  
13 context of the larger Northwest power grid; and (d) IPC's financial condition, including  
14 IPC's then-current credit rating. Based on the information provided in such reports, or  
15 any other information received by the EFSC, EFSC will consider whether IPC should be  
16 required to post a bond or letter of credit—other than the financial assurances set forth in  
17 paragraphs 2 and 3 above—and may make any appropriate order to enforce its  
18 determination. This shall include the ability of EFSC to extend the date on which IPC  
19 would be required to begin posting the financial assurances set forth in paragraph 3.
- 20 5. In the unlikely event that the Project will be removed from service, prior to commencing  
21 removal of the Project from service, IPC will prepare an EFSC-approved retirement plan,  
22 as required by OAR 345-027-0020(9) and OAR 345-027-0110. IPC's plan will include  
23 information regarding the availability of adequate funds for completion of retirement  
24 activities, which may include a specific decommissioning tariff to be filed with the OPUC  
25 to recover the costs of removal of facilities and restoration of the Project site to a useful,  
26 non-hazardous condition.<sup>2</sup>

27 The proposed framework is consistent with, and provides financial assurances in addition to, the  
28 Financial Assurance Standard. Moreover, by adopting the Proposal above, the Council can  
29 avoid burdening IPC's customers with unnecessary costs while nevertheless protecting Oregon  
30 residents from the very minor risks that the Project might be retired or that IPC might lack the  
31 financial stability to pay those costs when required.

32 Based on the above information, EFSC can reasonably find as follows:

- 33 1. During construction, it is reasonable for IPC to maintain a bond or letter of credit to cover  
34 the retirement costs as they increase commensurate to that portion of the line on which  
35 construction is completed.
- 36 2. After construction and during the first 50 years the Project is in service, it is reasonable  
37 that the amount of the bond or letter of credit required will be zero given that there is no  
38 reasonable likelihood that the line will be retired; and
- 39 3. After the Project has been in service for 50 years, it is reasonable for the Council to  
40 require a bond or letter of credit that increases to the full costs to decommission the line  
41 over the next 50 years.

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<sup>2</sup> For example, in connection with the decommissioning Portland General Electric's Boardman coal plant (of which IPC owns a 10 percent share), the OPUC approved a decommissioning tariff for IPC's cost of retirement and removal of the plant and related facilities. See OPUC Order No. 12-235.

1 To ensure compliance with the proposed financial assurance approach, IPC proposes the  
2 following site certificate conditions:

3 **Retirement and Financial Assurances Condition 2:** During construction, the  
4 site certificate holder shall submit to the State of Oregon, through the Council, a  
5 bond or letter of credit naming the State of Oregon, acting by and through the  
6 Council, as beneficiary or payee. The bond or letter of credit, which may be  
7 issued by one or more financial institutions, shall remain in effect during the  
8 Construction Phase.

9 a. For purposes of this condition, the “Construction Phase” is defined as the  
10 period commencing at the time work is performed on the site the cost of which  
11 exceeds \$250,000—excluding surveying, exploration, or other activities to define  
12 or characterize the site—and ending when the facility is placed in service.

13 b. The amount of the bond or letter of credit will be increased on a quarterly basis  
14 to correspond with the progress of the construction of the facility at the beginning  
15 of each quarter. The amount of the bond or letter of credit at the beginning of any  
16 such quarterly period will be equal to the product of (i) the site certificate holder’s  
17 estimate of the total decommissioning costs for the facility, which is  
18 \$140,902,000; and (ii) a fraction, the numerator of which is the number of  
19 quarters that have passed since commencement of construction, and the  
20 denominator of which will be the number of quarters the site certificate holder  
21 estimates to complete the Construction Phase; provided that in all cases the  
22 number resulting from the calculation shall not exceed 1.0.

23 c. To begin with, the site certificate holder and the department shall assume a 3-  
24 year Construction Phase period comprising twelve quarterly periods. Therefore,  
25 for the first quarter of the Construction Phase, the bond or letter of credit will be  
26 maintained in an amount equal to one-twelfth (1/12) of the total estimated  
27 decommissioning costs. At the end of the first year of construction—i.e., four  
28 quarters—the amount of the bond or letter of credit will be equal to four-twelfths  
29 (4/12) or 33 percent of the total estimated decommissioning costs.

30 d. The amount of the bond or letter of credit may be amended from time to time  
31 by agreement of the site certificate holder and the department to account for  
32 adjustments in the construction schedule. Such amendments may be made  
33 without amendment to the site certificate. The Council authorizes the department  
34 to agree to amendments of the amount; however, the Council retains the  
35 authority to approve, reject, or modify any amendment of the plan agreed to by  
36 the department.

37  
38 **Retirement and Financial Assurances Condition 3:** During operation, the site  
39 certificate holder shall submit to the State of Oregon, through the Council, a bond  
40 or letter of credit naming the State of Oregon, acting by and through the Council,  
41 as beneficiary or payee. The timing and amount of the bond or letter of credit,  
42 which may be issued by one or more financial institutions, shall be based on  
43 certain factors, as described in sub-paragraphs (a) through (c) of this condition.

44 a. On the date that the facility is placed in service (the “In-Service Date”), the site  
45 certificate holder’s obligation under Financial Assurance Condition 1 to maintain  
46 a bond or letter of credit will terminate and need not be renewed until required  
47 under sub-paragraphs (b) and (c) of this condition.

48 b. On the fiftieth anniversary of the In-Service Date, the certificate holder shall  
49 obtain and begin maintaining a bond or letter of credit in an amount that will  
50 increase on an annual basis for the next 50 years. In year 51, the amount of the

1 bond or letter of credit will be set at one-fiftieth (1/50) of the total estimated  
2 decommissioning costs. Each year, through the 100th year of service, the bond  
3 or letter of credit will be increased by one-fiftieth (1/50) of the estimated  
4 decommissioning costs. For instance, in year 75, the bond or letter of credit will  
5 be maintained in an amount equal to twenty-five fiftieths (25/50) or 50 percent of  
6 the estimated decommissioning costs. Once the bond or letter of credit is in an  
7 amount equal to 100 percent of decommissioning costs, it will remain at that level  
8 for the life of the facility.

9 c. On the fifth anniversary of the In-Service Date, and on each subsequent  
10 quinquennial thereafter, the certificate holder will report to the Council on the  
11 following subjects: (i) the physical condition of the facility; (ii) any evolving  
12 transmission or electrical technologies that could impact the continued viability of  
13 the facility; (iii) the facility's performance in the context of the larger power grid;  
14 and (iv) the certificate holder's general financial condition, including the certificate  
15 holder's then-current credit rating. Based on the information provided in such  
16 reports, or any other information received by the Council, EFSC will consider  
17 whether the certificate holder should be required to post a bond or letter of  
18 credit—other than the financial assurances set forth in sub-paragraph (b) of this  
19 condition—and may make any appropriate order to enforce its determination.  
20 This shall include the ability of EFSC to extend the date on which the certificate  
21 holder would be required to begin posting the financial assurances set forth in  
22 sub-paragraph (b) of this condition.

### 23 3.3 Evidence of Reasonable Likelihood of Obtaining Security

24 OAR 345-021-0010(1)(m)(C): Evidence that applicant has a reasonable likelihood of  
25 obtaining a bond or other security before beginning construction of the facility.

26 IPC submits Attachment M-2, a letter from Wells Fargo Bank, as evidence that IPC has the  
27 financial capability to obtain a letter of credit in the amount of the retirement and  
28 decommissioning costs estimated for the Project in Exhibit W. The letter states the bank's  
29 willingness to furnish or arrange a letter of credit to cover the full costs of retiring the Project and  
30 returning the site to a useful and non-hazardous condition.

31 In addition, IPC provides the following information as evidence that it has the capability to meet  
32 all requirements for retirement and restoration of the Project site, and if necessary, obtain a  
33 bond, letter of credit, or other form of financial assurance acceptable to EFSC:

- 34 • IPC is a vertically integrated, regulated utility that operates a large fleet of assets,  
35 including generation, transmission, and distribution facilities. IPC has remained in  
36 business without interruption or default for nearly 100 years.
- 37 • IPC is a rate-regulated utility under the jurisdiction of the IPUC and the OPUC. Both the  
38 IPUC and OPUC are required to set rates that include the reasonable costs of providing  
39 service to its customers, plus a return on the property used to provide service. The rates  
40 set by both state commissions include the costs associated with retiring facilities that are  
41 taken out of service.
- 42 • IPC maintains credit ratings that have historically enabled it to access secured and  
43 unsecured debt at reasonable rates and under acceptable terms. Historically, IPC has  
44 maintained a shelf registration statement with the U.S. Securities and Exchange  
45 Commission for the issuance of medium-term secured notes, which has provided IPC  
46 with a relatively liquid market for the sale of debt securities.

- 1       • IPC has in place a \$300 million credit facility with a syndicate of large financial  
2       institutions, with a termination date of October 2022.
- 3       • IPC may, when necessary, obtain capital contributions from IDACORP, Inc., IPC's  
4       parent entity. IDACORP has access to debt and equity markets, and has on file a  
5       registration statement with the U.S. Securities and Exchange Commission for the  
6       issuance of unsecured debt or equity securities. This provides IPC with access to equity  
7       capital.
- 8       • The capability of IPC to successfully finance the construction of the Project is significant  
9       evidence of IPC's financial strength, including its financial capability to retire and remove  
10      the Project, if necessary.

#### 11   **4.0 IDAHO POWER'S PROPOSED SITE CERTIFICATE CONDITIONS**

12   IPC proposes the following site certificate conditions to ensure compliance with the Financial  
13   Assurance Standard:

##### 14    **During Construction**

15        ***Retirement and Financial Assurance Condition 2:*** *During construction, the*  
16        *site certificate holder shall submit to the State of Oregon, through the Council, a*  
17        *bond or letter of credit naming the State of Oregon, acting by and through the*  
18        *Council, as beneficiary or payee. The bond or letter of credit, which may be*  
19        *issued by one or more financial institutions, shall remain in effect during the*  
20        *Construction Phase.*

21        *a. For purposes of this condition, the "Construction Phase" is defined as the*  
22        *period commencing at the time work is performed on the site the cost of which*  
23        *exceeds \$250,000—excluding surveying, exploration, or other activities to define*  
24        *or characterize the site—and ending when the facility is placed in service.*

25        *b. The amount of the bond or letter of credit will be increased on a quarterly basis*  
26        *to correspond with the progress of the construction of the facility at the beginning*  
27        *of each quarter. The amount of the bond or letter of credit at the beginning of any*  
28        *such quarterly period will be equal to the product of (i) the site certificate holder's*  
29        *estimate of the total decommissioning costs for the facility, which is*  
30        *\$140,902,000; and (ii) a fraction, the numerator of which is the number of*  
31        *quarters that have passed since commencement of construction, and the*  
32        *denominator of which will be the number of quarters the site certificate holder*  
33        *estimates to complete the Construction Phase; provided that in all cases the*  
34        *number resulting from the calculation shall not exceed 1.0.*

35        *c. To begin with, the site certificate holder and the department shall assume a 3-*  
36        *year Construction Phase period comprising twelve quarterly periods. Therefore,*  
37        *for the first quarter of the Construction Phase, the bond or letter of credit will be*  
38        *maintained in an amount equal to one-twelfth (1/12) of the total estimated*  
39        *decommissioning costs. At the end of the first year of construction—i.e., four*  
40        *quarters—the amount of the bond or letter of credit will be equal to four-twelfths*  
41        *(4/12) or 33 percent of the total estimated decommissioning costs.*

42        *d. The amount of the bond or letter of credit may be amended from time to time*  
43        *by agreement of the site certificate holder and the department to account for*  
44        *adjustments in the construction schedule. Such amendments may be made*  
45        *without amendment to the site certificate. The Council authorizes the department*  
46        *to agree to amendments of the amount; however, the Council retains the*

1 authority to approve, reject, or modify any amendment of the plan agreed to by  
2 the department.

### 3 4 **During Operation**

5  
6 **Retirement and Financial Assurance Condition 3:** During operation, the site  
7 certificate holder shall submit to the State of Oregon, through the Council, a bond  
8 or letter of credit naming the State of Oregon, acting by and through the Council,  
9 as beneficiary or payee. The timing and amount of the bond or letter of credit,  
10 which may be issued by one or more financial institutions, shall be based on  
11 certain factors, as described in sub-paragraphs (a) through (c) of this condition.

12 a. On the date that the facility is placed in service (the "In-Service Date"), the site  
13 certificate holder's obligation under Financial Assurance Condition 1 to maintain  
14 a bond or letter of credit will terminate and need not be renewed until required  
15 under sub-paragraphs (b) and (c) of this condition.

16 b. On the fiftieth anniversary of the In-Service Date, the certificate holder shall  
17 obtain and begin maintaining a bond or letter of credit in an amount that will  
18 increase on an annual basis for the next 50 years. In year 51, the amount of the  
19 bond or letter of credit will be set at one-fiftieth (1/50) of the total estimated  
20 decommissioning costs. Each year, through the 100th year of service, the bond  
21 or letter of credit will be increased by one-fiftieth (1/50) of the estimated  
22 decommissioning costs. For instance, in year 75, the bond or letter of credit will  
23 be maintained in an amount equal to twenty-five fiftieths (25/50) or 50 percent of  
24 the estimated decommissioning costs. Once the bond or letter of credit is in an  
25 amount equal to 100 percent of decommissioning costs, it will remain at that level  
26 for the life of the facility.

27 c. On the fifth anniversary of the In-Service Date, and on each subsequent  
28 quinquennial thereafter, the certificate holder will report to the Council on the  
29 following subjects: (i) the physical condition of the facility; (ii) any evolving  
30 transmission or electrical technologies that could impact the continued viability of  
31 the facility; (iii) the facility's performance in the context of the larger power grid;  
32 and (iv) the certificate holder's general financial condition, including the certificate  
33 holder's then-current credit rating. Based on the information provided in such  
34 reports, or any other information received by the Council, EFSC will consider  
35 whether the certificate holder should be required to post a bond or letter of  
36 credit—other than the financial assurances set forth in sub-paragraph (b) of this  
37 condition—and may make any appropriate order to enforce its determination.  
38 This shall include the ability of EFSC to extend the date on which the certificate  
39 holder would be required to begin posting the financial assurances set forth in  
40 sub-paragraph (b) of this condition.

## 41 **5.0 CONCLUSION**

42 Exhibit M establishes that IPC has a reasonable likelihood of obtaining a bond or letter of credit  
43 in a form and amount satisfactory to the Council to restore the site to a useful, non-hazardous  
44 condition, pursuant to the Financial Assurance Standard set forth at OAR 345-022-0050(2).

1 **6.0 COMPLIANCE CROSS-REFERENCES**

2 Table M-1 identifies the location within the application for site certificate of the information  
3 responsive to the application submittal requirements in OAR 345-021-0010(1)(m), the Financial  
4 Assurances Standard at OAR 345-022-0050(2), and the relevant Amended Project Order  
5 provisions.

6

1 **Table M-1. Compliance Requirements and Relevant Cross-References**

Requirement	Location
<b>OAR 345-021-0010(1)(m)</b>	
(A) An opinion or opinions from legal counsel stating that, to counsel's best knowledge, the applicant has the legal authority to construct and operate the facility without violating its bond indenture provisions, articles of incorporation, common stock covenants, or similar agreements.	Exhibit M, Section 3.1 & Attachment M-1
(B) The type and amount of the applicant's proposed bond or letter of credit to meet the requirements of OAR 345-022-0050.	Exhibit M, Section 3.2 & Attachment M-2; Exhibit W, Sections 3.2
(C) Evidence that the applicant has a reasonable likelihood of obtaining the proposed bond or letter of credit in the amount proposed in paragraph. (B), before beginning construction of the facility.	Exhibit M, Section 3.3 & Attachment M-2
<b>OAR 345-022-0050</b>	
(2) The applicant has a reasonable likelihood of obtaining a bond or letter of credit in a form and amount satisfactory to the Council to restore the site to a useful, non-hazardous condition.	Exhibit M, Section 3.3 & Attachment M-2
<b>Amended Project Order, Section III(m)</b>	
<p>To find that the proposed transmission line satisfies the Financial Assurance Standard (OAR 345-022-0050(2)), the Council must find that the applicant has a reasonable likelihood of obtaining a bond or letter of credit in a form and amount satisfactory to the Council to restore the site to a useful, non-hazardous condition. The application shall include the type and amount of the applicant's proposed bond or letter of credit to satisfy the requirements of OAR 345-022-0050.</p> <p>The applicant shall propose a bond or letter of credit in a form and amount adequate to restore the site to a useful, non-hazardous condition in the event construction of the transmission line is not completed or if the transmission line were to be retired. Recognizing that the permanence of the transmission line can be less certain as circumstances change and technology evolves over time, the applicant should submit a proposal that recognizes the increased risks associated with changing circumstances and/or an aging facility, and proposes a bonding mechanism commensurate with that risk.</p> <p>The application should include a proposed a mechanism by which the certificate holder can keep the Council apprised of the condition of the transmission line, evolving transmission technology, and the line's performance in the context of the larger northwest power grid; an age at which a bond would become warranted to provide adequate restoration assurance in the event the transmission line were to be retired or decommissioned; and the amount, or graduated amount, of that bond.</p>	Exhibit M, Section 3.2 & Attachment M-2

- 1 **ATTACHMENT M-1**
  - 2 **LETTER FROM BRIAN BUCKHAM,**
  - 3 **SENIOR VICE PRESIDENT AND GENERAL COUNSEL**
-



**Brian Buckham**  
Senior Vice President and General Counsel  
1221 W. Idaho Street  
Boise, Idaho 83702  
BBuckham@idahopower.com

June 23, 2017

Oregon Department of Energy  
550 Capitol St. NE, 1st Floor  
Salem, Oregon 97301

Re: **Opinion on Authority**  
**Boardman to Hemingway Transmission Line Project**

To Whom It May Concern:

I am the Senior Vice President and General Counsel of Idaho Power Company (“Idaho Power”). In such capacity and in rendering the opinion set forth in this letter, I have reviewed or supervised the review of the following documents: (1) Mortgage and Deed of Trust, dated as of October 1, 1937, between Idaho Power and Deutsche Bank Trust Company Americas (formerly known as Bankers Trust Company), as Trustee (the “Indenture”); (2) Supplemental Indentures numbered First through Forty-Eighth to the Indenture; (3) the Restated Articles of Incorporation of Idaho Power, and all amendments, designations, and share exchanges related thereto (the “Articles”); (4) Amended Bylaws of Idaho Power, amended on November 15, 2007 and presently in effect (the “Bylaws”), which, together with the Articles, contain all material covenants pertaining to common stock of Idaho Power; (5) Credit Agreement, dated November 6, 2015, among Idaho Power, various lenders, Wells Fargo Bank, National Association, as administrative agent, swingline lender, and LC issuer, JPMorgan Chase Bank, N.A., as syndication agent and LC issuer, KeyBank National Association and Union Bank, N.A., as documentation agents, and Wells Fargo Securities, LLC, J.P. Morgan Securities Inc., Keybank Capital Markets, and MUFG Union Bank, N.A. as joint lead arrangers and joint book runners; (6) such other similar agreements that are material to Idaho Power and relate to currently outstanding or available financing arrangements for Idaho Power; (7) such minutes, resolutions, and actions by consent of the board of directors of Idaho Power as were related to the foregoing items (1) through (6) and necessary for the rendering of this opinion; (8) and a certificate of existence of Idaho Power, issued by the Secretary of State of the State of Idaho on May 1, 2017.

The documents referenced in (1) through (6) above are referred to as the "Finance Governing Instruments." I have also examined such other documents and have made examination of law as I have deemed necessary to enable the rendering of the opinion expressed below.

Based upon the foregoing and to the best of my knowledge, I am of the opinion that, subject to Idaho Power's meeting all applicable federal, state, and local laws and regulations, Idaho Power has the authority to construct and operate the Boardman-to-Hemingway Transmission Line that Idaho Power proposes in the Application without conflicting with or resulting in the violation of the Finance Governing Instruments.

This opinion is limited to the matters stated herein and no opinion is implied or may be inferred beyond the matters expressly stated. This opinion is rendered pursuant to, and shall be deemed limited in scope to, the matters required by OAR 345-021-001O(1)(m)(A). Accordingly, I express no opinion as to the applicability of any federal, state, or local laws or regulations to construction and operation of the project contemplated by the Application or as to the effect of the foregoing laws on such construction and operation. This opinion is rendered solely as of the date hereof, and I assume no obligation to update or supplement this opinion to reflect any actions or events subsequent to the date hereof.

This opinion is being furnished to you solely for your benefit and only with respect to the transaction contemplated by the Application. Accordingly, it may not be relied upon for any other purpose or by any other person, firm, or entity for any purpose, without, in each instance, my prior written consent.

Sincerely,

A handwritten signature in black ink, appearing to read "Brian Buckham". The signature is fluid and cursive, with a long horizontal stroke extending to the right.

Brian Buckham

1 **ATTACHMENT M-2**  
2 **LETTER FROM WELLS FARGO BANK INDICATING WILLINGNESS TO**  
3 **PROVIDE LETTER OF CREDIT FOR AMOUNT OF ESTIMATED COSTS**  
4 **OF SITE RESTORATION**

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Corporate Banking Group  
Energy Power & Utilities  
90 S. 7th Street  
Minneapolis, MN 55402  
wellsfargo.com

June 9, 2017

Mr. Steven R. Keen  
Idaho Power Company  
1221 W. Idaho Street  
Boise, Idaho 83702

Re: Boardman-to-Hemingway Transmission Project – Financial Assurance Requirements Under EFSC Process

Mr. Keen:

Wells Fargo Bank, National Association (“Wells Fargo Bank” and together with its affiliates, “Wells Fargo”) has a long standing business relationship with Idaho Power Company (“Idaho Power”). Wells Fargo has acted as a joint book-runner for Idaho Power in the arrangement of senior secured debt and participated as a lender to Idaho Power under various credit agreements, including Idaho Power’s current \$300 million syndicated credit agreement, under which Wells Fargo Bank also acts as the administrative agent on behalf of all the lenders under the credit facility.

Based upon Idaho Power’s current credit ratings, profile, and information we have as of the date hereof, and subject to acceptable pricing, terms, and requisite internal approvals, and assuming no market disruption, Wells Fargo confirms to you that it would be highly interested in arranging (as administrative agent under the existing credit facility or otherwise), and believes it would be successful at arranging, a syndicated letter of credit in an amount up to \$141 million for a period not to exceed three years (the “LC Facility”) for the purpose of ensuring Idaho Power’s obligation that the site of the Boardman-to-Hemingway transmission project be restored to a useful and non-hazardous condition.

This letter is for informational purposes only. This letter does not constitute or give rise to (i) any legal obligation on the Wells Fargo, or any of its affiliates, to arrange, underwrite or provide, or commit to arrange, underwrite or provide, the LC Facility or any other financings; or (ii) any representation or warranties in respect of any of the foregoing. In addition, such obligation or liabilities would arise only under separate written agreements in form and substance satisfactory to Wells Fargo in its sole discretion.

This letter shall be governed by and construed in accordance with New York law.

We appreciate the opportunity to work with you on this important transaction. Should you have any questions or require any clarification, please do not hesitate to contact any of the Wells Fargo team.

Sincerely,

Wells Fargo Bank, National Association

Wells Fargo Securities, LLC

Together we'll go far

